TOWARDS A SYSTEMATIC EXPLOITATION OF WEB 2.0 AND SIMULATION MODELLING TOOLS IN PUBLIC POLICY PROCESSES

Abstract. The limited use of the 'official' e-participation websites by the citizens, their high heterogeneity in terms of political interests, educational level and technological skills and at the same time the emergence of the new web 2.0 social media necessitate central and local administration to exploit the numerous usersdriven virtual spaces, which have been launched through citizens initiatives with dramatic success in terms of adoption and usage, in order to widen and enhance e-participation. This paper describes a methodology for the systematic exploitation of the emerging Web 2.0 social media, in combination with established simulation modelling techniques and tools, by governmental organizations in the processes of public policies formulation. It is based on the concept of 'Policy Gadget' (Padget), which is defined as a micro web application combining a policy message with underlying group knowledge in social media and interacting with citizens in popular web 2.0 locations (such as social networks, blogs, forums, news sites, etc) in order to get and convey their input to policy makers. Such 'Padgets' will be created by a central platform-toolset and then deployed in many different Web 2.0 media. Citizens input gathered through 'Padgets' will be used in various simulation modelling techniques and tools, such as the Systems Dynamics methodology), which are going to simulate different policy options and estimate their outcomes and effectiveness. Finally, a use case scenario of the proposed methodology is presented, which outlines how it can be used in 'real life' public policy design problems.

1. Introduction

The design of public policy in most domains is a 'wicked' problem, since it is characterised by high complexity and many stakeholders with different and heterogeneous views of the problem, values, concerns and interests; such problems do not have mathematically 'optimal' solutions and pre-defined algorithms for calculating them, but only 'better' and 'worse' solutions, so they cannot be solved by formal methodologies and require 'second generation' approaches based on deliberation among stakeholders [1] - [4]. These approaches include several circles of deliberation, in which the stakeholders interact, raise issues concerning the problem under discussion, propose solutions and argue about advantages and disadvantages of them. This deliberation is quite valuable, because it allows a better and more multidimensional understanding of the problem that a particular public policy aims to address, its complexity and its possible solutions, which combines views and perspectives of all stakeholders, so it can result in better and more acceptable and 'balanced' public policies. From a knowledge management perspective in such deliberations valuable 'tacit knowledge' possessed by the stakeholders is transformed into 'explicit (codified) knowledge' [5] - [6], which can be processed, disseminated and combined with other relevant knowledge that public organizations possess, in order to formulate better policies and regulations for addressing social needs and problems and deliver better services to citizens and enterprises.

For these reasons a new model of democracy has emerged, which is termed "participatory democracy" [7] - [11], and combines decision making by citizens' elected representatives with citizens' participation, with the latter not replacing but supporting and enhancing the former. A key principle of this model is that "the equal right to self-development can only be achieved in a participatory society, a society which fosters a sense of political efficacy, nurtures a concern for collective problems and contributes to the formation of a knowledgeable citizenry capable of taking a sustained interest in the governing process" (Held 1987, [9], p. 262). Row and Frewer (2004) [11] define public participation as 'the practice of consulting and involving members of the public in the agenda-setting, decisionmaking and policy forming activities of organizations or institutions responsible for policy development'. Public participation constitutes a move away from an 'elitist model', in which managers and experts are the basic source of regulations and public policies, to a new model, in which citizens have a more active role and voice. Participatory democracy attempts to give a solution in the so called "deficit of democracy" and the abstention and disengagement of citizens from politics. The development and increasing penetration of information and communication technologies (ICT), and Internet in particular, in many countries enables the extensive application of the above principles through electronic media, which has been termed as e-participation [12] - [15]. According to the OECD [12], [13] e-participation is defined as the use of ICTs for supporting the provision of information to the citizens concerning government activities and public policies, the consultation with the citizens and also their active participation.

However, despite the high public investments that have been made in many countries by government organizations for developing 'official' e-participation websites aiming to inform citizens on various public policies under formulation and have various types of interactions and consultations with them, their use by the citizens has been in general limited and below the initial expectations [16]; most of these official e-participation spaces were largely unknown to the general public due to the high costs of promotion and the slow pace of dissemination, while the topics dealt with were sometimes distant from people's daily problems and priorities, so that content contributions by non experts was inhibited. These problems, in combination with the high heterogeneity of citizens in terms of political interests, educational level and technological skills, and at the same time the emergence of the new Web 2.0 social media necessitate government to exploit the numerous users-driven Web 2.0 virtual spaces, which have been launched through citizens initiatives with dramatic success in terms of adoption and usage, for widening and enhancing e-participation. Web 2.0 initially had a big impact on the social life of people, and later on several private sector industries, such as advertising and media; however, recently there has been some first evidence that Web 2.0 applications are relevant for supporting various tasks in many different domains of government, including public participation [17].

In this direction this paper describes a methodology for the systematic exploitation of the emerging Web 2.0 social media, in combination with the 'established' simulation modelling techniques and tools, by central and local government organizations in the processes of public policies formulation. Though in recent literature are presented some guidelines and frameworks for the exploitation of Web 2.0 by private sector firms [18], [19], something similar for the public sector is missing. In particular, the proposed methodology aims at bringing together two well established domains, the mashup architectural approach of Web 2.0 for creating web applications (gadgets) and the simulation modelling techniques and tools for analyzing complex system behaviour, such as System Dynamics [20]. It is based on the concept of 'Policy Gadget' (Padget), which is a micro web application combining a policy message with underlying group knowledge in social media (in the form of content and user

activities) and interacting with citizens in popular web 2.0 locations (such as social networks, blogs, forums, news sites, etc) in order to get and convey their input to policy makers. This methodology is going to be validated through 'real life' pilots in the PADGETS project (its full title being 'Policy Gadgets Mashing Underlying Group Knowledge in Web 2.0 Media - www.padgets.eu) supported by the Seventh Framework Programme (ICT for Governance and Policy Modelling research initiative) of the European Commission. In particular, in this project Padgets will be created by a central platform-toolset and then deployed in many different Web 2.0 media. Citizens input from them will be used as an input in various simulation modelling techniques and tools, such as the Systems Dynamics, which are going to simulate different policy options and estimate their outcomes and effectiveness.

The paper is structured in seven sections. In section 2 the background and foundations of the proposed methodology is outlined, which includes results from previous research on the use of web 2.0 in government and simulation modelling. Then in section 3 the fundamentals of our methodology are presented, while in section 4 the architecture of the central platform for creating and deploying Padgets is described. Section 5 presents an application scenario of the proposed methodology, which outlines how it can be used in 'real life' public policy design problems. Finally, section 6 summarizes the conclusions and the next steps we are going to take for validating the proposed methodology.

2. Background

2.1 Web 2.0 and Government

Web 2.0 is defined as a set of technologies, applications and values [17], [21]. In particular, from the technological point of view, the building blocks of Web 2.0 are a number of new technologies, such as Ajax, XML, Open API, Microformats, Flash/Flex, which have been developed and introduced aiming to increase the usability, integration and re-use of web applications. Based on these technologies some applications have been developed, which enable easy content creation and publishing, information sharing and collaboration, such as Blog, Wiki, Podcast, RSS feeds, Social networks, Massive Multiplayer Online Games, etc. These applications share some common values. They build on the knowledge and skills of the user, and enable the user to build content and services (termed as the 'user as producer' value), reducing the content and services producer and consumer dichotomy. User contributions can be made more meaningful and rich through collaboration and networking among users, while the quality control filtering relies strongly on peer review by other users (termed as the 'collective intelligence' value). Also, applications are first released in beta format in order to include early user feedback, and very often are continuously improved (this termed as the 'perpetual beta' value), rather than following a linear development process. Finally in Web 2.0 usability is highly important, because the success of these applications rely critically on the quantity and quality of users' contributions, so their take-up is not only an index of success, but often a condition for their continued existence (this termed as the 'extreme ease of use' value).

Web 2.0 was initially used by people for personal and social communication, while later it was used by several private sector industries, such as advertising and media, and had an important impact on them. In recent literature are presented some guidelines and frameworks for the exploitation of Web 2.0 by private sector firms for marketing purposes [18], [19]. Recently, there has been some first evidence [17] that Web 2.0 applications are already being

used in government, not only for 'soft' issues, such as public relations and public service announcements, but also for 'core' tasks, such as intelligence services, reviewing patents, knowledge management, cross-agency collaboration, public services evaluation by citizens, regulation, law enforcement and public participation. These applications of Web 2.0 in government aim to and result in a more active 'user' role, having as users both civil servants and citizens. In particular, they have four categories/levels of users: a) a smaller group of 'active users', who take an active part in designing and delivering content and services (e.g. public servants contributing to wiki-based intelligence reports in 'Intellipedia', or citizens creating a new petition online), b) a larger number of users who support these services by providing comments and reviews (e.g. feedback on the treatment they have received at public hospitals in the 'PatientOpinion'), c) an even larger number of people who use these Web 2.0 applications and benefit from the content and services provided by other users (e.g. people reading other patients' comments on 'PatientOpinion' and taking them into account in their decisions), and finally d) many more 'indirect' users, i.e. Internet users who, though they do not deliberately use Web 2.0 applications, provide input and intelligence that is transformed by Web 2.0 applications into services for other users (e.g. the act of buying a book on Amazon is exploited by the website functionality "Customers who bought this book also bought", or reading a newspaper article on elpais.com provides input into the "most read" section of the website). The use of web 2.0 in government can make it more simple, useroriented, transparent, accountable, participative, inclusive and also joined-up and networked. However, a comprehensive methodology and toolset for exploiting systematically web 2.0 social media by government organizations is missing, which would take into account relevant experience in the private sector [18], [19], and also the limited existing experience of the public sector it this area [17] and the special characteristics and objectives of government organizations; our research aims to contribute to filling this gap.

Focusing now on the area of public participation, previous research [16] has found that numerous e-participation experiments has been documented in Europe and abroad, which have used different technologies and various methodologies to purport to highly heterogeneous policy goals, however their usage by the citizens has been in general limited, much lower than expectations, and some important weaknesses have been identified:

- public administrations expected citizens to make the first step: to move forward from their own online environments to government websites for participating in public debates;
- the designated "official" spaces were largely unknown to the general public, mainly due to the high costs of promotion and the slow pace of dissemination;
- the topics discussed were sometimes distant from people's daily problems and priorities, so that content contributions by non experts was inhibited;
- the tools adopted were not appropriate, or at least usable only by a rather reach and educated minority;
- the methodologies used for e-participation were not scalable, so they could only be adopted in pilot trials with a limited impact;
- and also the distribution of online users behavior was not taken into account (only a small minority of Internet users is willing to actively produce content or offer reviews/feedbacks).

The same research also concludes that the presence of a considerable variance across the population in terms of political interests, educational level and technological skills makes it very difficult to design effective e-participation systems 'for all'. For the above reasons it is concluded that a change of approach in the implementation of e-participation by government is necessary, taking into account and exploiting the development and high penetration of Web 2.0 and mobile communications. In particular, the increased capabilities for Internet users to create content and the birth of social networks have driven the development of more and more virtual spaces for the expression of political views, problems and needs. At the same time the

pervasive diffusion of mobile Internet in most citizens' groups (even in less reach and educated ones, who make limited use of Internet) deserves a more careful consideration from e-participation designers. Therefore governments should become more aware of the social complexity, and at the same time the wealth of information that is already available and is continuously developed in citizens-initiated Web 2.0 social media, in order to increase the quantity, quality and inclusiveness of e-participation; they should make a step towards citizens rather than expecting the citizenry to move their content production activity onto the "official" spaces created for e-participation.

2.2 Simulation Modelling

Modelling has been used for long time as a way of understanding complex social and technical systems, estimating their evolution/performance and solving problems that occur in the real world, especially when prototyping or experimenting with the real system is too costly or impossible [22]. Broadly it consists of three stages: i) mapping the problem from the real world to a model (abstraction process), ii) model analysis and optimization, and iii) mapping the solution back to the real system. We can distinguish between analytical and simulation modelling. Simulation modelling is a good approach for complex systems and problems, in which time dynamics is important and an analytical solution is difficult. A simulation model may be considered as a set of rules (expressed in various forms, such as equations, flowcharts, state machines, cellular automata) that define how the system behaves and evolves with time. There are four basic paradigms of simulation modelling, which differ mainly in the level of abstraction and detail and also in the way they model time (using continuous or discrete time):

- Dynamic Systems: It is actually the ancestor of System Dynamics, which is used for the detailed modelling (at a low abstraction level) in continuous time of mechanical, electrical, chemical, and other technical systems, as part of their design process. The mathematical model of a dynamic system consists of a number of state variables and algebraic differential equations of various forms connecting these variables.
- System Dynamics: It has been initially developed for analyzing from a high level of abstraction in continuous time the information-feedback characteristics of industrial activities and examine how various types of amplification, time delays and organizational structures interact to determine performance. However, latter it has been extensively used for modelling and analysing many other types of systems, such as urban, social, ecological, etc. System Dynamics models a real-life activity or process as a set of 'stocks' (of quantities gradually accumulated, e.g. people, money, material, etc.), 'flows' between these stocks and also 'information' that determines the levels of these flows.
- Discrete Events Modelling: It is used for modelling at a medium or low level of abstraction systems which are characterized by discrete events that determine their evolution and performance. These models are based on the concepts of entities (e.g. people, parts, documents, tasks, messages, etc.), resources and block charts describing entities flow and resource sharing. Entities travel through the various blocks of the flowchart, e.g. remain in queues, are delayed, processed, take and release resources, etc.
- Agent Based Modelling: It is based on modelling the behavior of the individual 'agents' forming the systems, which are defined as objects characterized by pro- and re-activeness, spatial awareness, ability to learn, social ability and "intellect". Therefore the behavior at the system level is not defined, but emerges as a result of many individual agents, each following its own behavior rules, living together in some environment and communicating with each other and with the environment.

From these four basic paradigms of simulation modelling Systems Dynamics (being described in detail in [20], [23], [24]) seems more appropriate for analyzing public policies, since this usually i) requires high level views of complex social or economic systems in continuous time, and ii) such systems include various individual processes with 'stocks' (e.g. users and non-users of various services or new technologies, employed and unemployed citizens, citizen groups of various income levels, etc.) and 'flows' among them, which are influenced by public policies. For this reason Systems Dynamics has been successfully used in the past for estimating the evolution of a number of critical variables for society, such as unemployment, economic development, taxation income, technologies penetration, pollution, poverty, etc. and for the analysis of various types of public policies, e.g. [25] – [31]. Systems dynamics focuses on understanding initially the basic structure of a system and then based on it understanding the behavior it can produce (e.g. exponential growth or S-shared growth of the basic variable). This is done through six basic steps: definition of the system/problem boundary, identification of the most important stocks and flows that change these stock levels, identification of variables that impact these flows, identification of the main feedback connections between variables and loops, formation of the equations of the model, simulation of it and finally analysis of the results. Such an approach can be very useful for analyzing the effects of various policy options on society and economy.

3. Methodology Fundamentals

The proposed methodology in based on the background and foundations presented in the previous section, and brings together two well established domains: the mashup architectural approach of web 2.0 for creating web applications (gadgets) and the methodology of simulation modelling for analyzing complex systems behaviour. Its main objective is to design, develop and deploy a prototype central toolset that will allow policy makers to create graphically micro-applications, which are then going to be deployed in many different web 2.0 social media (each of them can have a different audience, so that we can finally reach appropriate groups of citizens, which are quite different from the ones who visit and use the official government-initiated e-participation websites) in order to convey policy messages to their users and interact with them. Similarly to the approach of gadget applications in web 2.0 - i.e. using data and services from heterogeneous sources to create and deploy quickly applications that provide value added services – the project introduces the concept of 'Padget' (Policy Gadget) to represent a micro web application that combines a policy message with underlying group knowledge in social media (in the form of content and user activities) and interacts with end users in popular web locations (such as social networks, blogs, forums, news sites, etc) in order to get and convey their input to policy makers.

In particular, as we can see in Figure 1 a Padget is composed of four elements:

- A <u>policy message</u>, which could be a public policy in any stage, e.g. a policy white paper, a draft policy plan, a legal document under formulation, a law in its final stage, an EU directive under implementation, etc.
- An <u>interface</u> that will allow users to interact with the policy gadget; this interface will be relevant to the Padget objective for example it may give users the capability to access policy documents, be informed on relevant news, stipulate opinions, vote on some issues, upload material, tag other people opinions or content as relevant, get location based information, etc.
- Relevant group knowledge, in the form of relevant content and users' activities that have been produced in external social media, forums, blogs, wikis, social networks, etc., which concerns the above policy, is properly annotated in order to indicate its relation with a particular web 2.0 location and constitutes the context of the Padget.

• A <u>decision support model</u>, which includes simulation modelling methods and tools (such as Systems Dynamics), using as input the above data from the interaction of the Padget with the public, and giving as output the effect of specific policies on critical performance indicators that are of interest to the policy maker.

Additionally, any Padget will include a privacy statement informing the citizen as a potential user about what kind of personal data will be collected, how it will be used and processed, and what will happen to it after the expiration of the Padget.



Figure 1: The elements of a Padget

Such a Padget can be deployed in many different web 2.0 social media. In particular, we are going to target the following categories of media (and from each category choose the most appropriate ones taking into account the particular public policy under discussion and the audience we would like to involve in the discussion):

- Platforms for Communication, such as Blogs, Internet forums, Presence applications, Social networking sites, Social network aggregation sites and event sites.
- Platforms for Collaboration, such as Wikis, Social bookmarking (or Social tagging) sites, social news and Opinion sites.
- Platforms for Multimedia and Entertainment, Photo sharing, Video sharing, Livecasting and Virtual World sites.
- Platforms for News and Information, such as Goggle News, Institutional Sites with high number of visitors (i.e. EU, Human Rights and WWF sites) and newspaper sites.
- Platforms for Policy Making and Public Participation, such as governmental organisations forums, blogs, petitions, etc.

Each of them usually provides open APIs in the form of Web services for communicating with it; these programming interfaces are characterized by their simplicity and are often based on existing standards such as HTTP, URL/URI, XML, etc. The application field of Web services is very extensive, but in the context of Web 2.0 are mainly used REST web services. The reason for this is that in web2.0 the Internet is viewed as a collection of resources, which can be easily retrieved or manipulated with REST-based interfaces.

With respect to the decision model, it should be mentioned that it will receive as input the alternative policy scenarios and actions that have been planned by decision makers in combination with existing data referring to the policy issue (studies, statistical data, background information) and also data gathered by Padgets' interaction with end users (opinion polls, survey results etc.) e.g. referring to the adoption rate of the planned policy actions among citizens and other stakeholders. Based on the operation of a simulation engine, embedded in the Padget decision model the potential policy outcomes will be estimated in a hypothetical basis of applying them over a specific time period. These outcomes, after aggregation with existing background information about the particular policy issue, will be used as input for simulating policy actions related to the next steps of the policy making process; this procedure is going to be repeated several times (according to the alternative policy scenarios duration and the policy making process stages), creating thus several loops,

in order to end up to the final outcomes and impact of each policy scenario and finally give the decision makers a basis for making the best possible decision. This will also enable the development of hybrid scenarios and policies if needed, in order to manage the particular social problem or need in a better way.

4. Central Platform Architecture

The central platform will provide capabilities for creating graphically Padgets and deploying them in many different Web 2.0 media. Its architecture is shown in Figure 2: it consists of several modules, which are partly dependent on each other and easily expandable. These modules can be divided into two categories: the first one includes internal and 'non-visible' modules, such as the composition module, while the second category includes 'visible' modules responsible for the interaction with the Padgets designers and administrators, such as the Web module and REST-module.

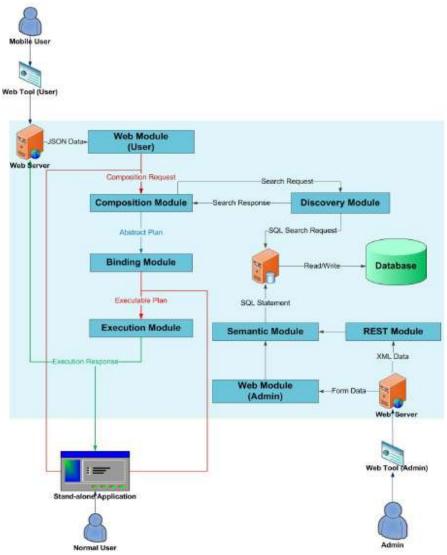


Figure 2: Architecture of the central platform

In particular the main modules of the central platform are:

<u>Semantic Module</u>: In this module the new language for semantic service description will implemented; all semantic information will be stored in a database, so this module provides

an interface for managing the semantic information in the database.

<u>Discovery Module</u>: The main task of this module is to find all services, which fit to a request (search request); thereby different search strategies can be implemented.

<u>Composition Module</u>: This module is implementing a scheduling algorithm for automatic service composition; it ttries to create all plans for a request (Request Composition), which are leading to a goal. In order to complete its task, this module communicates constantly with the discovery engine and sends in each composition step a search query.

<u>Binding Module</u>: This module converts abstract plans into executable plans (executable plan); for this purpose it searches and integrates specific services.

<u>Execution Module</u>: It receives as input the plans from the previous module and executes them.

Web Module: This module provides a web interface to communicate with the system. On the client side the user can create a Padget graphically via a Web-Tool, which will be transformed in a suitable format and send to the server. On the server side the Web module receives the request and forwards it to the Composition-module. Then comes the binding module, and at the end the execution module. The Padget is shown on the client side.

<u>REST Module</u>: This module provides a RESTfull interface, which can communicate to the Semantic module.

<u>Standalone Application</u>: Is an installable application with a graphical interface to create and deploy Padgets in blogs, wikis and communities.

5. An Application Scenario

A simple and typical application scenario of the proposed methodology in the policy making processes, based on the use of the above central platform, would start from a policy maker or policy making group wanting to "harvest society's input" in order to take decisions about a future policy to be introduced, or to evaluate whether an already implemented policy aligns with the society or needs modifications. The steps to be taken are shown in Figure 3:

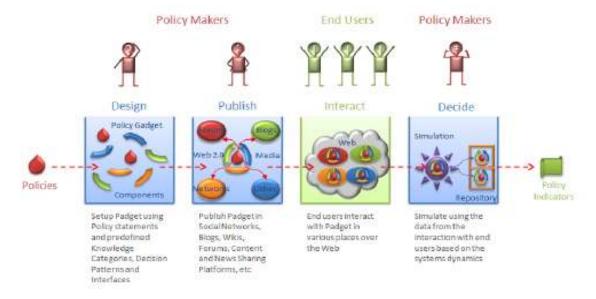


Figure 3: Steps of a typical application of the proposed methodology

I) The policy maker uses the platform capabilities to <u>Design</u> an appropriate Padget through a graphical drag-and-drop user interface, similar to the one of existing mashup editors for creating gadget applications. In this phase the policy maker uses the graphical interface to put

together the policy, context and decision model of the Padget, and also the security requirements in terms of access restrictions to content as well as a suitable interface for interacting with end users.

- II) The Padget is then <u>Published</u> via the platform to a number of appropriate (in terms of the audience we want to consult for the particular public policy) Web 2.0 social media and becomes available to the public. There will be a variety of choices for deploying the Padget through the central platform according to the its objective and targeted audience. For example it can be deployed to a social network in the form of a specific policy application, as an embedded petition, poll or social tagging application in the sidebar of a popular blog, wiki or forum, or even in the platform's own registry. The objective of having such multiple choices is to enable the policy maker to make each policy gadget available to the largest possible audience.
- The Padget <u>Interacts</u> with the public in all these web locations. This means that users can access it, see its policy message, access the related content and using the Padget's interface interact with it, i.e. relate stipulate opinions, add material, vote and even create relations to other existing similar Padgets. The above will be performed in a privacy preserving manner and in accordance with the privacy preferences of the user and the privacy policy specified for the Padget.
- At the last stage the Padget helps the policy maker to <u>Decide</u> and form a better understanding of the public policy at stake, based on the data collected through the interaction of the Padget with the end users in all the above Web 2.0 social media. For this purpose simulation modelling techniques and tools will be used, such as System Dynamics, which will use as input the data from the interaction of the Padget with the public and simulate how the specific policy (or even a number of alternative policies) will affect a number of critical performance/effectiveness indicators.

6. Conclusions

In the previous sections, a methodology has been described allowing the systematic and centralised exploitation of the 'emerging' Web 2.0 social media in combination with the 'traditional' simulation modelling techniques and tools in order to support participatory policy making activities. It is based on the creation of web micro-applications (termed as Policy Gadgets - Padgets) and their deployment to a number of appropriate Web 2.0 social media; these Padgets will convey a policy message to the users of these media and will interact with them. The data to be collected through this interaction will be used as input for simulation modelling, which will estimate the performance and effectiveness of the alternative policy options in terms of a number of critical measures, so that finally the policy makers are supported in selecting the appropriate options or even create better hybrid ones.

The proposed methodology allows for a broader, deeper and more inclusive citizens' e-participation in the formulation of significant public policies, by taking advantage of the emerging and highly used web 2.0 social media and involving various different groups who do not usually visit the official e-participation stages of government organizations. It addresses the problem of the high heterogeneity of citizens in terms of political interests, educational level and technological skills, which does not allow an e-participation platform 'for all' to be developed. This novel e-participation approach enables the government to make

a step towards citizens, going to the web locations each group is using for interaction, rather than expecting the citizens to move their content production activity onto the "official" spaces created for e-participation. In this way more valuable 'tacit knowledge' on important social problems and needs, and policy options for addressing them, which is possessed by various stakeholders can be transformed into 'explicit (codified) knowledge', and used by governments for designing better public services and policies.

This methodology will be further validated in the PADGETS project supported by the European Commission. For this purpose initially an analysis will be made of the domain of Web 2.0 social media for news sharing, social networking, publishing and broadcasting, communication and collaboration, followed by identification of standards, interfaces and APIs that allow for interacting with these platforms and tools. Based on the conclusions of these analyses the detailed design will be finalised of the central platform for creating and deploying Policy Gadgets as well as of the ways of exploiting Padgets for providing decision support to policy makers and enabling a more socially-rooted, citizen-centric policy making. Finally the proposed methodology and the above technological tools will be validated through a number of pilots in real life conditions, so that their added value in the policy making process can be assessed and the possible improvements can be designed.

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